HORSEHEADS CENTRAL SCHOOL DISTRICT

BASIC FINANCIAL STATEMENTS

For Year Ended June 30, 2024



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INDEPENDENT AUDITORS' REPORT

To the Board of Education Horseheads Central School District, New York

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Horseheads Central School District, New York, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Horseheads Central School District, New York, as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Horseheads Central School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Horseheads Central School District's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of changes in District's total OPEB liability and related ratio, schedule of the District's proportionate share of the net pension liability, schedule of District contributions, and budgetary comparison information on pages 4-13 and 50-54 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Horseheads Central School District's basic financial statements. The accompanying supplemental information as listed in the table of contents and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplementary information as listed in the table of contents and schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information as listed in the table of contents and schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 17, 2024 on our consideration of Horseheads Central School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Horseheads Central School District's internal control over financial reporting and compliance.

Mongel, Metzger, Barn & Co. LLP

Rochester, New York September 17, 2024

Horseheads Central School District

Management's Discussion and Analysis

For the Fiscal Year Ended June 30, 2024

The following is a discussion and analysis of the School District's financial performance for the fiscal year ended June 30, 2024. This section is a summary of the School District's financial activities based on currently known facts, decisions, and/or conditions. It is also based on both the government-wide and fund-based financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed on the current year. This section is only an introduction and should be read in conjunction with the School District's financial statements, which immediately follow this section.

Financial Highlights

At the close of the fiscal year, the total liabilities plus deferred inflows (what the district owes) exceeded its total assets plus deferred outflows (what the district owns) by \$68,746,531 (net position) decreasing the deficit net position by \$31,861,217.

As of the close of the fiscal year, the School District's governmental funds reported combined fund balances of (\$7,257,449) an increase of \$39,459,239 in comparison with the prior year.

General revenues which include Real Property Taxes, State and Federal Aid, Investment Earnings, Compensation for Loss, and Miscellaneous accounted for \$92,302,276 or 90% of all revenues. Program specific revenues in the form of Charges for services, Operating Grants and Contributions, and Capital Grants and Contributions accounted for \$9,970,605 or 10% of total revenues.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the School District's basic financial statements. The School District's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. This report also contains individual fund statements and schedules in addition to the basic financial statements.

Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the School District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the School District's assets plus deferred outflow of resources and liabilities plus deferred inflow of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

The *governmental* activities of the School District include instruction, pupil transportation, cost of food sales, general administrative support, community service, and interest on long-term debt.

The government-wide financial statements can be found on the pages immediately following this section as the first two pages of the basic financial statements.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the School District can be divided into two categories: governmental funds and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the School District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The School District maintains six individual governmental funds; General Fund, Special Aid Fund, School Lunch Fund, Debt Service Fund, Miscellaneous Special Revenue Fund and Capital Projects Fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, the debt service fund, and the capital projects fund which are reported as major funds. Data for the special aid fund, the school lunch fund, and the miscellaneous special revenue fund are aggregated into a single column reported as nonmajor funds.

The School District adopts and voters approve an annual budget for its General Fund. A budgetary comparison statement has been provided for the General Fund within the basic financial statements to demonstrate compliance with the budget.

The *Fiduciary Funds* are used to account for assets held by the School District in an agency capacity which accounts for assets held by the School District on behalf of others. Fiduciary funds are not reflected in the government-wide financial statement because the resources of these funds are *not* available to support the School District's programs.

The financial statements for the governmental and fiduciary funds can be found in the basic financial statement section of this report.

Major Feature of the District-Wide and Fund Financial Statements										
	Government-Wide Fund Financial Statements									
	Statements	Governmental Funds	Fiduciary Funds							
Scope	Entire District (except fiduciary funds)	The activities of the School District that are not proprietary or fiduciary, such as special education, scholarship programs, and building maintenance	Instances in which the School District administers resources on behalf of someone else, such as student activities monies							
Required financial statements	Statement of net position Statement of activities	Balance sheet Statement of revenues, expenditures, and changes in fund balance	Statement of fiduciary net position statement of changes in fiduciary net position							
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus							
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can							
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	All additions and deductions during the year, regardless of when cash is received or paid							

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found following the basic financial statement section of this report.

Government-Wide Statements

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all the School District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how they have changed. Net position, the difference between the District's assets plus deferred outflow of resources and liabilities plus deferred inflow of resources, is one way to measure the District's financial health or position. Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively. Additional non-financial factors such as changes in the District's property tax base and the condition of the school buildings and facilities must also be considered to assess the District's overall health.

All of the District's services are reported in the government-wide financial statements as governmental activities. Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property taxes, federal and state aid, and investment earnings finance most of these activities.

Financial Analysis of the School District As A Whole

Net Position

ACC 1 OSITION		Governmen	Total <u>Variance</u>		
ASSETS:	-	2024	2023		
Current and Other Assets	\$	35,088,682	\$ 38,786,164	\$	(3,697,482)
Capital Assets		188,232,790	152,777,971		35,454,819
Total Assets	\$	223,321,472	\$ 191,564,135	\$	31,757,337
DEFERRED OUTFLOWS OF RESOURCES:					
Deferred Outflows of Resources	\$	36,166,808	\$ 49,809,532	\$	(13,642,724)
LIABILITIES:					
Long-Term Debt Obligations	\$	240,313,131	\$ 211,504,037	\$	28,809,094
Other Liabilities		43,339,100	85,102,393		(41,763,293)
Total Liabilities	\$	283,652,231	\$ 296,606,430	\$	(12,954,199)
DEFERRED INFLOWS OF RESOURCES:					
Deferred Inflows of Resources	\$	44,582,580	\$ 45,374,985	\$	(792,405)
NET POSITION:					
Net Investment in Capital Assets	\$	80,212,638	\$ 72,353,909	\$	7,858,729
Restricted For,					
Capital Projects		1,256,300	-		1,256,300
Capital Reserve		3,295,815	3,158,807		137,008
Debt Service Reserve		4,461,972	4,398,934		63,038
Reserve for ERS		2,275,606	2,717,348		(441,742)
Other Purposes		940,862	2,061,538		(1,120,676)
Unrestricted		(161,189,724)	(185,298,284)		24,108,560
Total Net Position	\$	(68,746,531)	\$ (100,607,748)	\$	31,861,217

Key Variances

- Capital Assets increased \$35,454,819 as a result of work in progress of capital projects for referendum one and referendum two.
- Long-Term Debt Obligations increased \$28,809,094 as a result of the addition of the DASNY borrowing to the district's records, offset by a decrease in the district's OPEB obligation.
- Other Liabilities decreased (\$41,763,293) as a result of the decrease in the district's short term debt obligations due to the conversion to long term debt (DASNY).
- Unrestricted Fund Balance increased \$24,108,560 primarily due to the decrease in the district's OPEB obligation.

The District's financial position is the product of many factors.

By far, the largest component of the School District's net position reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The School District uses these capital assets to provide services to the students and consequently, these assets are not available for future spending. Although the School District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

There are five restricted net asset balances, Capital Projects, Capital Reserve, Debt Service, Reserve for ERS, and Other Purposes.

Changes in Net Asset

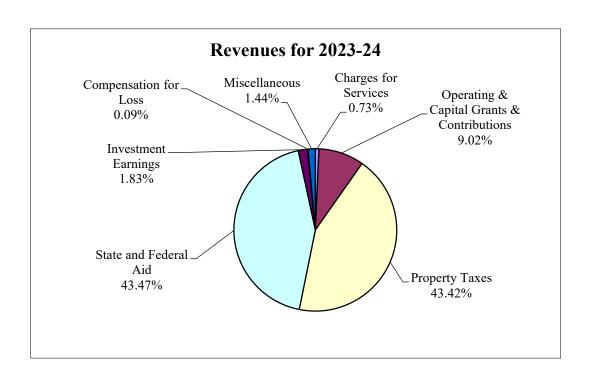
The District's total revenue increased to \$102,272,881. State and federal aid 44% and property taxes 43% accounted for most of the District's revenue. The remaining 13% of the revenue comes from operating grants, capital grants, charges for services, investment earnings, compensation for loss, and miscellaneous revenues.

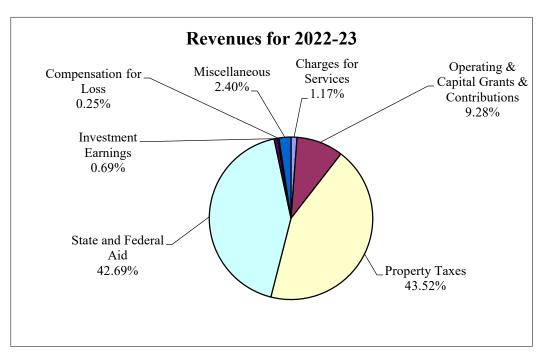
The total cost of all the programs and services decreased to \$70,411,664. The District's expenses are predominately related to education and caring for the students 64%. General support which included expenses associated with the operation, maintenance and administration of the District accounted for 17% of the total costs. See table below:

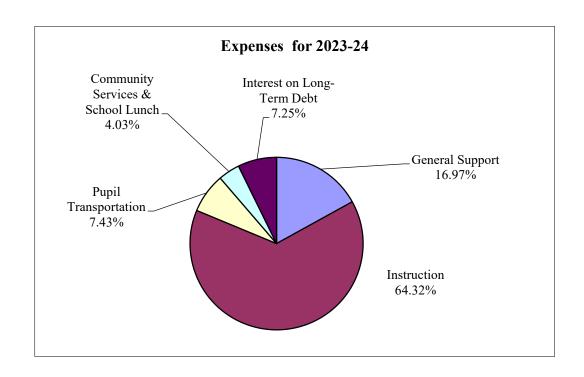
	Governmen	Total Variance		
	 2024		<u>v arrance</u>	
REVENUES:		<u>2023</u>		
Program -				
Charges for Service	\$ 743,138	\$ 1,140,629	\$	(397,491)
Operating Grants & Contributions	9,225,800	9,026,215		199,585
Capital Grants & Contributions	1,667	9,594		(7,927)
Total Program	\$ 9,970,605	\$ 10,176,438	\$	(205,833)
General -				
Property Taxes	\$ 44,402,847	\$ 42,369,455	\$	2,033,392
State and Federal Aid	44,454,770	41,567,085		2,887,685
Investment Earnings	1,875,105	672,942		1,202,163
Compensation for Loss	90,286	247,990		(157,704)
Miscellaneous	1,479,268	2,325,554		(846,286)
Total General	\$ 92,302,276	\$ 87,183,026	\$	5,119,250
TOTAL REVENUES	\$ 102,272,881	\$ 97,359,464	\$	4,913,417
EXPENSES:	_			_
General Support	\$ 11,945,790	\$ 12,675,960	\$	(730,170)
Instruction	45,284,509	64,747,744		(19,463,235)
Pupil Transportation	5,234,312	7,885,032		(2,650,720)
Community Services	638	-		638
School Lunch	2,840,239	2,627,134		213,105
Interest	5,106,176	2,561,970		2,544,206
TOTAL EXPENSES	\$ 70,411,664	\$ 90,497,840	\$	(20,086,176)
INCREASE IN NET POSITION	\$ 31,861,217	\$ 6,861,624		
NET POSITION, BEGINNING				
OF YEAR	 (100,607,748)	(107,469,372)		
NET POSITION, END OF YEAR	\$ (68,746,531)	\$ (100,607,748)		

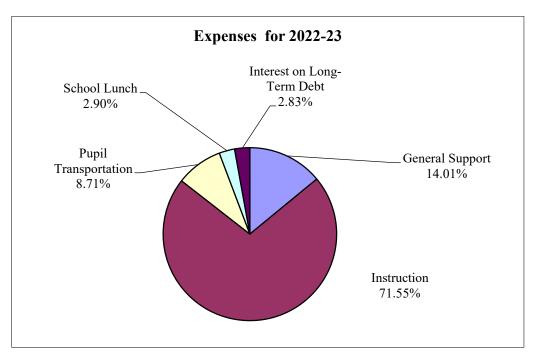
Key Variances

• Instruction expense decreased \$19,463,235 as a result of the decrease in the district's OPEB liability.









Financial Analysis of the School District's Funds

The financial performance of the District as a whole is reflected in its governmental funds. As the District completed the year, its governmental funds reported combined fund balances of (\$7,257,449) which is more than last year's ending fund balance of (\$46,716,688).

The General Fund is the chief operating fund of the District. At the end of the current year, the total fund balance of the General Fund was \$11,630,056. Fund balance for the General Fund decreased by \$1,234,751 compared with the prior year. See table below:

			Total
General Fund Balances:	<u>2024</u>	<u>2023</u>	Variance
Nonspendable	\$ 74,660	\$ 6,269	\$ 68,391
Restricted	6,482,075	7,905,187	(1,423,112)
Assigned	1,088,587	1,197,964	(109,377)
Unassigned	3,984,734	3,755,387	229,347
Total General Fund Balances	\$ 11,630,056	\$ 12,864,807	\$ (1,234,751)

General Fund Budgetary Highlights

The difference between the original budget and the final amended budget was \$1,997,784. This change is attributable to \$197,964 of carryover encumbrances from the 2022-23 school year, \$34,845 for gifts and donations, \$11,580 for insurance recoveries, \$753,395 for tax certiorari transfer, and \$1,000,000 for unanticipated health insurance claims.

The key factors for budget variances in the General Fund are listed below along with explanations for each.

	Budget Variance Original	
	Vs.	
Expenditure Items:	Amended	Explanation for Budget Variance
		Reallocation of qualifying expenditures from the general
Instructional	(\$807,685)	fund to federal COVID stimulus funds.
		Higher than anticipated costs of medical and prescription
		drug claims paid by the district as a self-insured entity due
Employee Benefits	\$2,758,421	to inflationary impact on health care industry.
		BAN principal payment reduced to compensate for higher
		than anticipated interest rates and as a cost savings measure
		to alleviate budget constraints due to the high cost of health
Debt Service-Principal	(\$1,488,859)	claims noted above.
		Interest rates higher than anticipated due to market
Debt Service-Interest	\$781,903	volatility.

	Budget Variance Amended Vs.	
Revenue Items:	Actual	Explanation for Budget Variance
Use of Money and		Increase in interest income due to multiple investments
Property	\$882,848	in treasury bills with advantageous rates of return.

Capital Asset and Debt Administration

Capital Assets

By the end of the 2024 fiscal year, the District had invested \$186,648,470 in a broad range of capital assets, including land, buildings and improvements, and machinery and equipment. The change in capital assets, net of accumulated depreciation, is reflected below:

	<u>2024</u>	<u>2023</u>			
Capital Assets:					
Land	\$ 375,730	\$	375,730		
Work in Progress	119,388,996		88,147,479		
Buildings and Improvements	59,378,195		56,569,636		
Machinery and Equipment	7,505,549		5,741,991		
Total Capital Assets	\$ 186,648,470	\$	150,834,836		
Lease Assets					
Equipment	\$ 1,584,320	\$	1,943,135		
Total Lease Assets	\$ 1,584,320	\$	1,943,135		

More detailed information can be found in the notes to the financial statements.

Long-Term Debt

At year end, the District had \$240,313,131 in general obligation bonds and other long-term debt as follows:

Type	<u>2024</u>	<u>2023</u>
Serial Bonds	\$ 72,650,000	\$ 5,015,000
Unamortized Bond Premium	7,379,247	-
Lease Liability	463,718	575,496
OPEB	147,927,609	190,540,032
Retainage Payable	1,601,943	2,275,721
Net Pension Liability	6,320,254	9,104,409
Compensated Absences	3,970,360	 3,993,379
Total Long-Term Obligations	\$ 240,313,131	\$ 211,504,037

More detailed information can be found in the notes to the financial statements.

Factors Bearing on the District's Future

Inflation and market volatility has impacted the costs the district pays for supplies, equipment, and contracted services. In addition, the costs the district pays for medical and prescription claims for its employees as a self-insured entity increased at an unprecedented rate. The district will continue to closely monitor the market volatility and its impacts on costs of goods and services, health and medical claims, and interest rates.

The endeavor included in the New York State budget to conduct a comprehensive study of the foundation aid education funding formula is also being monitored by the district. It is unknown at this time what impact a change in the formula will have on the district if in fact a change is made at the conclusion of the study. Current foundation aid is not keeping up with the rate of inflation. The 2024-25 state aid budget included an adjustment to the foundation aid formula that resulted in a loss of funding to the district.

Further, the initiative by the New York State Governor to transition away from the purchase of gas and diesel buses to zero emission electric buses poses a significant budgetary challenge to the district. Under the current law, by 2027, all new school buses sold in the state must be zero emission electric buses, and all school buses on the road must be zero emission electric buses by 2035. This is budgetarily challenging due to a full infrastructure overhaul of the district's buse garage that would be needed to support the necessary electrical capacity necessary to charge the electric buses and the cost of an electric bus is three to four times more than the cost of the gas buses the district currently purchases. The district does not qualify for any of the grant opportunities offered for the transition. At this time, the district has other priorities to focus and maximize its financial resources on, such as items that directly impact students, programs, and staff, especially during the current market challenges.

Contacting the School District's Financial Management

This financial report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the following:

Horseheads Central School District 143 Hibbard Road Horseheads, New York 14845

Statement of Net Position

June 30, 2024

	G	overnmental <u>Activities</u>
ASSETS		
Cash and cash equivalents	\$	27,494,025
Accounts receivable		7,428,207
Inventories		91,790
Prepaid items		74,660
Capital Assets:		
Land		375,730
Work in progress		119,388,996
Other capital assets (net of depreciation)		68,468,064
TOTAL ASSETS	\$	223,321,472
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows of resources	\$	36,166,808
LIABILITIES	Φ.	006116
Accounts payable	\$	986,116
Accrued liabilities		3,281,839
Unearned revenues		217,183
Due to other governments		83,707
Due to teachers' retirement system		3,285,478
Due to employees' retirement system		411,880
Bond anticipation notes payable		35,000,000
Other Liabilities		72,897
Long-Term Obligations:		
Due in one year		6,909,495
Due in more than one year		233,403,636
TOTAL LIABILITIES	\$	283,652,231
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows of resources	\$	44,582,580
NET POSITION		
Net investment in capital assets	\$	80,212,638
Restricted For:	Ψ	00,212,030
Capital projects		1,256,300
Debt service		4,461,972
Reserve for employee retirement system		2,275,606
* *		3,295,815
Capital reserves		5,295,815 940,862
Other purposes Unrestricted		
TOTAL NET POSITION	•	(161,189,724)
IOIAL NEI FUSIIIUN	\$	(68,746,531)

Statement of Activities

For The Year Ended June 30, 2024

									N	let (Expense)	
					I	Revenue and					
						Changes in					
]	Prog	ram Revenue	S]	Net Position	
					(Operating	(Capital			
			Cł	arges for	G	Frants and	Gr	ants and	G	overnmental	
Functions/Programs		Expenses	5	<u>Services</u>	Contributions		Contributions		Activities		
Primary Government -											
General support	\$	11,945,790	\$	-	\$	-	\$	-	\$	(11,945,790)	
Instruction		45,284,509		491,602		6,441,672		1,667		(38,349,568)	
Pupil transportation		5,234,312		-		-		-		(5,234,312)	
Community services		638		-		-		-		(638)	
School lunch		2,840,239		251,536		2,784,128		-		195,425	
Interest		5,106,176		_						(5,106,176)	
Total Primary Government	\$	70,411,664	\$	743,138	\$	9,225,800	\$	1,667	\$	(60,441,059)	
	Gene	ral Revenues:									
	Pro	perty taxes							\$	44,402,847	
	Sta	te and federal a	id							44,454,770	
	Inv	estment earning	gs							1,875,105	
	Co	mpensation for	loss							90,286	
	Mis	scellaneous								1,479,268	
	Total General Revenues									92,302,276	
	Changes in Net Position								\$	31,861,217	
	Net	t Position, Begi	inning	g of Year						(100,607,748)	
	Net	t Position, End	of Ye	ear					\$	(68,746,531)	

Balance Sheet

Governmental Funds

June 30, 2024

			General		Debt Service	Capital Projects		Nonmajor Governmental		Total Governmental	
ASSETS			Fund		Fund		Fund		Funds		Funds
Cash and cash equivalents		\$	15,024,262		4,437,538	\$	5,861,244	\$	2,170,981	\$	27,494,025
Receivables			6,168,869		-		11,261		1,248,077		7,428,207
Inventories			-		-		-		91,790		91,790
Due from other funds			1,832,910		24,434		4,967,559		27,051		6,851,954
Prepaid items			74,660								74,660
TOTAL ASSETS		\$	23,100,701	\$	4,461,972	\$	10,840,064	\$	3,537,899	\$	41,940,636
LIABILITIES DEFERRED INFL <u>Liabilities</u> -	OWS AND FUND	BALA	ANCES								
Accounts payable		\$	490,853	\$	_	\$	484,574	\$	10,689	\$	986,116
Accrued liabilities			1,812,963		-		-		19,326		1,832,289
Notes payable - bond anticipation	n notes		-		-		35,000,000		-		35,000,000
Due to other funds			4,932,293		-		24,434		1,895,227		6,851,954
Due to other governments			7,700		-		-		76,007		83,707
Due to TRS			3,285,478		-		-		-		3,285,478
Due to ERS			411,880		-		-		-		411,880
Other liabilities			72,897		-		-		-		72,897
Compensated absences			104,453		-		-		-		104,453
Unearned revenue			-		-		-		217,183		217,183
TOTAL LIABILITIES		\$	11,118,517	\$	-	\$	35,509,008	\$	2,218,432	\$	48,845,957
<u>Deferred Inflows</u> -											
Deferred inflows of resources		\$	352,128	\$	-	\$		\$		\$	352,128
Fund Balances -											
Nonspendable		\$	74,660	\$	-	\$	-	\$	91,790	\$	166,450
Restricted			6,482,075		4,461,972		1,989,101		30,208		12,963,356
Assigned			1,088,587		-		-		1,197,469		2,286,056
Unassigned			3,984,734		-		(26,658,045)		-		(22,673,311)
TOTAL FUND BALANCE		\$	11,630,056	\$	4,461,972	\$	(24,668,944)	\$	1,319,467	\$	(7,257,449)
TOTAL LIABILITIES	AUD.										
DEFERRED INFLOWS AT FUND BALANCES	ND	\$	23,100,701	\$	4,461,972	\$	10,840,064	\$	3,537,899		
TOND BILLINGES		<u>Ψ</u>				Ψ	10,010,001	Ψ	0,001,000		
	Amounts reported Statement of Net I										
	Capital assets used/					oro n	ot financial reco	urcas			
	-	_		-	nentai activities	s are ii	ot imanciai ieso	urces			188,232,790
	and therefore are no	_									100,232,790
	Interest is accrued of but not in the funds		standing bonds	in the s	tatement of net	positi	on				(1,449,550)
	The following long-										
	current period and t	heref	ore are not repor	rted in t	the government	al fun	ds:				
	Serial bonds paya	able									(72,650,000)
	Leases										(463,718)
	Retainage										(1,601,943)
	OPEB										(147,927,609)
	Compensated abs										(3,865,907)
	Unamortized bor										(7,379,247)
	Deferred outflow										16,249,283
	Deferred outflow		EB								19,917,525
	Net pension liabi	•									(6,320,254)
	Deferred inflow -	-									(3,376,480)
	Deferred inflow										(40,853,972)
	Net Position of Go	verni	nental Activiti	es						\$	(68,746,531)

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For The Year Ended June 30, 2024

		Debt	Capital	1	Nonmajor		Total
	General	Service	Projects	Go	vernmental	G	overnmental
	Fund	Fund	Fund		Funds		Funds
REVENUES							
Real property taxes and tax items	\$ 44,402,847	\$ -	\$ -	\$	-	\$	44,402,847
Charges for services	510,848	-	-		-		510,848
Use of money and property	1,290,848	557,104	-		27,153		1,875,105
Sale of property and compensation for loss	90,286	-	-		-		90,286
Miscellaneous	1,248,330	-	-		582,591		1,830,921
State sources	44,208,963	-	1,667		2,150,039		46,360,669
Federal sources	245,807	-	-		6,502,222		6,748,029
Sales	 		 		251,536		251,536
TOTAL REVENUES	\$ 91,997,929	\$ 557,104	\$ 1,667	\$	9,513,541	\$	102,070,241
EXPENDITURES							
General support	\$ 11,802,914	\$ 778,610	\$ _	\$	155,763	\$	12,737,287
Instruction	42,794,123	-	-		4,805,057		47,599,180
Pupil transportation	4,537,123	-	2,759,126		129,818		7,426,067
Community services	-	-	_		638		638
Employee benefits	25,916,613	-	-		948,372		26,864,985
Debt service - principal	3,961,778	6,600,637	-		_		10,562,415
Debt service - interest	3,777,214	-	-		_		3,777,214
Cost of sales	-	-	_		1,350,194		1,350,194
Other expenses	-	-	_		1,555,570		1,555,570
Capital outlay	-	-	36,404,976		-		36,404,976
TOTAL EXPENDITURES	\$ 92,789,765	\$ 7,379,247	\$ 39,164,102	\$	8,945,412	\$	148,278,526
EXCESS (DEFICIENCY) OF REVENUES							
OVER EXPENDITURES	\$ (791,836)	\$ (6,822,143)	\$ (39,162,435)	\$	568,129	\$	(46,208,285)
OTHER FINANCING SOURCES (USES)							
Transfers - in	\$ 1,211,957	\$ 3,294	\$ 2,228,605	\$	404,872	\$	3,848,728
Transfers - out	(1,654,872)	(700,000)	(335,833)		(1,158,023)		(3,848,728)
Proceeds from obligations	-	-	69,965,000		-		69,965,000
BAN's redeemed from appropriations	-	-	8,120,637		-		8,120,637
Premium on obligations issued	 	7,581,887	 				7,581,887
TOTAL OTHER FINANCING							
SOURCES (USES)	\$ (442,915)	\$ 6,885,181	\$ 79,978,409	\$	(753,151)	\$	85,667,524
NET CHANGE IN FUND BALANCE	\$ (1,234,751)	\$ 63,038	\$ 40,815,974	\$	(185,022)	\$	39,459,239
FUND BALANCE, BEGINNING OF YEAR	 12,864,807	 4,398,934	 (65,484,918)		1,504,489		(46,716,688)
FUND BALANCE, END OF YEAR	\$ 11,630,056	\$ 4,461,972	\$ (24,668,944)	\$	1,319,467	\$	(7,257,449)

Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to Statement of Activities For The Year Ended June 30, 2024

NET CHANGE IN FUND BALANCES -TOTAL GOVERNMENTAL FUNDS

\$ 39,459,239

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The following are the amounts by which capital outlays and additions of assets in excess depreciation in the current period:

Capital Outlay	\$ 36,404,976
Additions to Assets, Net	2,747,123
Depreciation and Amortization	(3,697,280)

35,454,819

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term obligations in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position. The following details these items as they effect the governmental activities:

Debt Repayments	\$ 10,562,415
Proceeds from Bond Issuance	(69,965,000)
Proceeds from BAN Redemption	(8,120,637)
Unamortized Bond Premium	(7,379,247)

(74,902,469)

In the Statement of Activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.

(1,328,962)

The retainage liability does not require the use of current financial resources and, therefore, is not reported as an expenditure in the governmental funds.

673,778

The net OPEB liability does not require the use of current financial resources and, therefore, is not reported as an expenditure in the governmental funds.

35,497,010

(Increase) decrease in proportionate share of net pension asset/liability reported in the Statement of Activities do not provide for or require the use of current financial resources and therefore are not reported as revenues or expenditures in the governmental funds

Teachers' Retirement System (2,134,502) Employees' Retirement System (876,781)

In the Statement of Activities, vacation pay, teachers' retirement incentive and judgments and claims are measured by the amount accrued during the year. In the governmental funds, expenditures for these items are measured by the amount actually paid. The following provides the differences of these items as presented in the governmental activities:

Compensated Absences

19,085

CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES

31,861,217

Statement of Fiduciary Net Position June 30, 2024

	C	Custodial <u>Funds</u>
ASSETS		
Cash and cash equivalents	\$	171,934
TOTAL ASSETS	\$	171,934
LIABILITIES		
Other liabilities	\$	1,011
TOTAL LIABILITIES	\$	1,011
NET POSITION		
Restricted for individuals, organizations and other governments	\$	170,923
TOTAL NET POSITION	\$	170,923

Statement of Changes in Fiduciary Net Position For The Year Ended June 30, 2024

	Custodial	
		Funds
ADDITIONS		
Gifts and donations	\$	6,760
Investment earnings		2,146
Student activity		392,524
TOTAL ADDITIONS	\$	401,430
DEDUCTIONS		
Student activity	\$	453,131
TOTAL DEDUCTIONS	\$	453,131
CHANGE IN NET POSITION	\$	(51,701)
NET POSITION, BEGINNING OF YEAR		222,624
NET POSITION, END OF YEAR	\$	170,923

Notes To The Basic Financial Statements

June 30, 2024

I. Summary of Significant Accounting Policies

The financial statements of the Horseheads Central School District, New York (the District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

A. Reporting Entity

The Horseheads Central School District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of ten members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, *The Financial Reporting Entity*, as amended by GASB Statement 39, *Component Units* and GASB Statement No. 61, *The Financial Reporting Entity*. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The District is not a component unit of another reporting entity. The decision to include a potential component unit in the District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief review of certain entities included in the District's reporting entity.

1. Extraclassroom Activity Funds

The extraclassroom activity funds of the District represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The extraclassroom activity funds are independent of the District with respect to its financial transactions, and the designation of student management. Separate audited financial statements (cash basis) of the extraclassroom activity funds can be found at the District's business office. The District accounts for assets for various student organizations in the fiduciary fund.

B. Joint Venture

The District is a component of the Greater Southern Tier Board of Cooperative Educational Services (BOCES). The BOCES is a voluntary, cooperative association of school districts in a geographic area that shares planning, services, and programs which provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

BOCES are organized under §1950 of the New York State Education Law. A BOCES Board is considered a corporate body. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES Board as a corporation (§1950(6)). In addition, BOCES Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n(a) of the New York State General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program, and capital costs. Each component school district's share of administrative and capital cost is determined by resident public school district enrollment as defined in Education Law, Section 1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

During the year, the District was billed \$15,304,372 for BOCES administrative and program costs.

The District's share of BOCES aid amounted to \$5,488,018.

Financial statements for the BOCES are available from the BOCES administrative office.

C. Basis of Presentation

1. Districtwide Statements

The Statement of Net Position and the Statement of Activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, state aid, intergovernmental revenues, and other exchange and non-exchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital specific grants.

The Statement of Activities presents a comparison between program expenses and revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

2. Fund Statements

The fund statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following governmental funds:

a. <u>Major Governmental Funds</u>

<u>General Fund</u> - This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

<u>Capital Projects Fund</u> - Used to account for the financial resources used for acquisition, construction, or major repair of capital facilities.

<u>Debt Service Fund</u> - This fund accounts for the accumulation of resources and the payment of principal and interest on long-term obligations for governmental activities.

b. <u>Nonmajor Governmental</u> - The other funds which are not considered major are aggregated and reported as nonmajor governmental funds as follows:

<u>School Lunch Fund</u> - Used to account for transactions of the District's lunch, breakfast and milk programs.

Special Aid Fund - This fund accounts for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

<u>Miscellaneous Special Revenue Fund</u> - This fund accounts for the proceeds of fundraisers, small private events and donations for specific purposes such as scholarships and school related events.

c. <u>Fiduciary</u> - Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the District-wide financial statements, because their resources do not belong to the District, and are not available to be used.

<u>Custodial Funds</u> - These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the District as agent for various student groups or extraclassroom activity funds and for payroll or employee withholding.

D. Measurement Focus and Basis of Accounting

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The District-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within one year after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

E. Property Taxes

Real property taxes are levied annually by the Board of Education no later than September 1, and become a lien on August 17, 2023. Taxes are collected during the period September 1 to October 31, 2023.

Uncollected real property taxes are subsequently enforced by the County(ies) in which the District is located. The County(ies) pay an amount representing uncollected real property taxes transmitted to the County(ies) for enforcement to the District no later than the following April 1.

F. Restricted Resources

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these notes.

G. Interfund Transactions

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowing. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenues to provide financing or other services.

In the District-wide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note VI for a detailed disclosure by individual fund for interfund receivables, payables, expenditures, and revenues activity.

H. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities, and useful lives of long-lived assets.

I. Cash and Cash Equivalents

The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

New York State Law governs the District's investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and Districts.

J. Receivables

Receivables are shown net of an allowance for uncollectible accounts, when applicable.

In addition, the District will report a receivable relating to a lease arrangement. The receivable is recorded at the present value of the future payments and recognized over the life of the lease.

No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

K. Inventory and Prepaid Items

Inventories of food and/or supplies for school lunch are recorded at cost on a first-in, first-out basis or, in the case of surplus food, at stated value which approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond year end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the District-wide and fund financial statements. These items are reported as assets on the statement of net position or balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed

A nonspendable fund balance for these non-liquid assets (inventories and prepaid items) has been recognized to signify that a portion of fund balance is not available for other subsequent expenditures.

L. Capital Assets

In the District-wide financial statements, capital assets are accounted for at historical cost or estimated historical cost if actual is unavailable, except for donated capital assets which are recorded at their acquisition value at the date of donation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of capitalization thresholds and estimated useful lives by type of assets is as follows:

	Cap	italization	Depreciation	Estimated
<u>Class</u>	<u>Th</u>	<u>reshold</u>	Method	Useful Life
Land	\$	15,000	N/A	N/A
Building and Improvements	\$	15,000	SL	40 Years
Furniture and Equipment	\$	5,000	SL	5-15 Years

The investment in infrastructure type assets have not been segregated for reporting purposes since all costs associated with capital projects are consolidated and reported as additions to buildings and improvements.

M. Right To Use Assets

The District-wide financial statements, right-to-use-assets are reported within the major class of the underlying asset and valued at the future minimum lease payment. Amortization is between 3 and 5 years based on the contract terms and/or estimated replacement of the assets.

N. Unearned Revenue

The District reports unearned revenues on its Statement of Net Position and its Balance Sheet. On the Statement of Net Position, unearned revenue arises when resources are received by the District before it has legal claim to them, as when grant monies are received prior to incurrence of qualifying expenditures. In subsequent periods, when the District has legal claim to resources, the liability for unearned revenue is removed and revenue is recognized.

O. Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenses/expenditure) until that time.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

P. Vested Employee Benefits

1. Compensated Absences

Compensated absences consist of unpaid accumulated annual sick leave, vacation, and sabbatical time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

Certain District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

Consistent with GASB Statement 16, Accounting for Compensated Absences, the liability has been calculated using the vesting/termination method and an accrual for that liability is included in the District-wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year end.

In the funds' statements only the amount of matured liabilities is accrued within the General Fund based upon expendable and available financial resources. These amounts are expensed on a pay-as-you-go basis.

Q. Other Benefits

District employees participate in the New York State Employees' Retirement System and the New York State Teachers' Retirement System.

In addition to providing pension benefits, the District provides post-employment health coverage to retired employees in accordance with the provision of various employment contracts in effect at the time of retirement. Substantially all of the District's employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits may be shared between the District and the retired employee. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure.

R. Short-Term Debt

The District may issue Bond Anticipation Notes (BAN's), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that a BAN issued for capital purposes be converted to long-term financing within five years after the original issue date.

S. <u>Accrued Liabilities and Long-Term Obligations</u>

Payables, accrued liabilities, and long-term obligations are reported in the District-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources. Claims and judgments, other postemployment benefits payable and compensated absences that will be paid from governmental funds are reported as a liability in the funds' financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

T. Equity Classifications

1. District-Wide Statements

In the District-wide statements there are three classes of net position:

a. <u>Net Investment in Capital Assets</u> - consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvements of those assets.

b. Restricted Net Position - reports net position when constraints placed on the assets or deferred outflows of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

On the Statement of Net Position, the following balances represent the restricted for other purposes:

		<u>Total</u>
Unemployment Costs	\$	23,788
Retirement Contribution - TRS		1,803
Tax Certiorari		116,865
Miscellaneous reserve		30,208
Employee Benefit Accrued Liability		768,198
Total Net Position - Restricted for	•	
Other Purposes	\$	940,862

c. <u>Unrestricted Net Position</u> - reports the balance of net position that does not meet the definition of the above two classifications. The reported deficit of \$161,189,724 at year end is the result of full implantation of GASB #75 regarding retiree health obligations and the New York State Pension system unfunded pension obligation.

2. Fund Statements

In the fund basis statements there are five classifications of fund balance:

a. Nonspendable Fund Balance – Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Nonspendable fund balance includes:

	<u>Total</u>
Inventory in School Lunch	\$ 91,790
Prepaid Items	 74,660
Total Nonspendable Fund Balance	\$ 166,450

Restricted Fund Balances – Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the General Fund are classified as restricted fund balance. The District has established the following restricted fund balances:

<u>Capital Reserve</u> - According to Education Law §3651, must be used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve, the ultimate amount, its probable term and the source of the funds. Expenditures may be made from the reserve only for a specific purpose further authorized by the voters. The form for required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. The Reserve is accounted for in the General Fund under restricted fund balance. Year end balances are as follows:

			Total
Name	Maximum	Total Funding	Year to Date
of Reserve	Funding	Provided	Balance
2015 Capital Reserve	\$ 15,000,000	\$ 15,000,000	\$ 40,723
2019 Capital Reserve	\$ 10,000,000	\$ 8,105,489	\$ 3,255,092
2022 Capital Reserve	\$ 10,000,000	\$ -	\$ -

Reserve for Debt Service - According to General Municipal Law §6-1, the Reserve for Debt Service must be established for the purpose of retiring the outstanding obligations upon the sale of District property or capital improvement that was financed by obligations that remain outstanding at the time of the sale. Also, earnings on project monies invested together with unused proceeds are reported here.

Employee Benefit Accrued Liability Reserve - According to General Municipal Law §6-p, must be used for the payment of accrued employee benefits due to an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated.

<u>Retirement Contribution Reserve</u> - According to General Municipal Law §6-r, must be used financing retirement contributions. The reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the Board.

<u>Teachers' Retirement Reserve</u> – General Municipal Law §6-r was amended to include a Teachers' Retirement Reserve (TRS) sub-fund. The reserve has an annual funding limit of 2% of the prior year TRS salaries and a maximum cumulative total balance of 10% of the previous year's TRS salary.

<u>Tax Certiorari Reserve</u> - According to General Municipal Law §3651.1-a, must be used to establish a reserve fund for tax certiorari claims and to expend from the fund without voter approval. The monies held in the reserve shall not exceed the amount which might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceeding in the year such monies are deposited must be returned to the General Fund on or before the first day of the fourth fiscal year after deposit of these monies.

<u>Unemployment Insurance Reserve</u> - According to General Municipal Law §6-m, must be used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund.

Encumbrances - Encumbrance accounting, under which purchase orders, contracts and other commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing over-expenditure of established appropriations. Open encumbrances are reported as restricted fund balance in all funds other than the General Fund and the School Lunch Fund, since they do not constitute expenditures or liabilities and will be honored through budget appropriations in the subsequent year.

Restricted fund balances include the following:

		<u>Total</u>
General Fund -		
Unemployment Costs	\$	23,788
Retirement Contribution - ERS		2,275,606
Retirement Contribution - TRS		1,803
Tax Certiorari		116,865
Capital Reserves		3,295,815
Employee Benefit Accrued Liability		768,198
<u>Capital Fund -</u>		
Capital Projects		1,989,101
Misc Special Revenue Fund -		
Scholarships		30,208
<u>Debt Service Fund -</u>		
Debt Service		4,461,972
Total Restricted Fund Balance	\$ 1	2,963,356

The District has appropriated the following reserves to support the 2024-25 budget:

	<u>i otai</u>
Retirement Contribution - ERS	\$ 500,000
Employee Benefit Accrued Liability	200,000
Total	\$ 700,000

- **c.** <u>Committed</u> Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the school districts highest level of decision making authority, i.e., the Board of Education. The District has no committed fund balances as of June 30, 2024.
- **d.** <u>Assigned Fund Balance</u> Includes amounts that are constrained by the District's intent to be used for specific purposes but are neither restricted nor committed. All encumbrances of the General Fund are classified as assigned fund balance. Encumbrances represent purchase commitments made by the District's purchasing agent through their authorization of a purchase order prior to year-end. The District assignment is based on the functional level of expenditures.

The District assigned fund balance for a reserve for insurance recoveries which represents insurance proceeds which are assigned to support the damaged property.

Management has determined significant encumbrances for the General Fund to be \$114,000, the Capital Projects Fund to be \$57,000, the School Lunch Fund to be \$19,000 and the Special Aid Fund to be \$19,000. The District reports the following significant encumbrances:

Equipment	\$ 179,280
Capital Fund -	
Capital Improvements	\$ 13,456,397
Bus Purchases	\$ 125,376

Assigned fund balances include the following:

	<u>Total</u>
General Fund - Encumbrances	\$ 88,587
General Fund - Appropriated for Taxes	1,000,000
Misc Special Revenue Fund - Year End Equity	186,256
School Lunch Fund - Year End Equity	 1,011,213
Total Assigned Fund Balance	\$ 2,286,056

e. <u>Unassigned Fund Balance</u> – Includes all other General Fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the school district and could report a surplus or deficit. In funds other than the General Fund, the unassigned classification is used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted or assigned.

NYS Real Property Tax Law 1318 limits the amount of unexpended surplus funds a school district can retain to no more than 4% of the District's budget for the General Fund for the ensuing fiscal year. Nonspendable and restricted fund balance of the General Fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

3. Order of Use of Fund Balance

The District's policy is to apply expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance at the end of the fiscal year. For all funds, nonspendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the General Fund are classified as restricted fund balance. In the General Fund, the remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

U. New Accounting Standards

The District has adopted all current Statements of the Governmental Accounting Standards Board (GASB) that are applicable. At June 30, 2024, the District implemented the following new standards issued by GASB:

GASB has issued Statement No. 99, *Omnibus 2022 (financial guarantees and derivative instruments)*.

GASB has issued Statement No. 100, Accounting Changes and Error Corrections – an Amendment of GASB Statement No. 62.

V. Future Changes in Accounting Standards

GASB has issued Statement No. 101, *Compensated Absences*, which will be effective for fiscal years beginning after December 15, 2023.

GASB has issued Statement No. 102, *Certain risk Disclosures*, which will be effective for fiscal years beginning after June 15, 2024.

GASB has issued Statement No. 103, *Financial Reporting Model Improvements*, which will be effective for fiscal years beginning after June 15, 2025.

The District will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable and when material.

II. Restatement of Fund Balance

During the year ended June 30, 2024, changes to or within the financial reporting entity resulted in restatements of beginning nonmajor fund balance, as follows:

	Fund Balance	
Nonmajor fund balance beginning of year, as previously stated	\$	5,903,423
Debt Service Fund previously reported as nonmajor		(4,398,934)
Nonmajor fund balalnce beginning of year, restated	\$	1,504,489

Nonmajor

III. Stewardship, Compliance and Accountability

By its nature as a local government unit, the District is subject to various federal, state and local laws and contractual regulations. An analysis of the District's compliance with significant laws and regulations and demonstration of its stewardship over District resources follows.

A. Budgets

The District administration prepares a proposed budget for approval by the Board of Education for the General Fund.

The voters of the District approved the proposed appropriation budget.

Appropriations established by adoption of the budget constitute a limitation on expenditures (and encumbrances) which may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (when permitted by law). These supplemental appropriations may occur subject to legal restriction, if the Board approves them because of a need which exists which was not determined at the time the budget was adopted. During the 2023-24 fiscal year, the budget was increased by \$11,580 for insurance recoveries, \$34,845 for donations and reimbursements, \$753,395 for a Tax Certiorari Reserve transfer, \$1,000,000 for unanticipated health insurance claims and \$197,964 for prior year carry over encumbrances.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital projects fund expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

B. Encumbrances

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts, and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as reservations of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred, or the commitment is paid.

C. <u>Deficit Fund Balance – Capital Projects Fund</u>

The Capital Projects Fund had a deficit fund balance of \$24,668,944 at June 30, 2024, which is a result of bond anticipation notes which are used as a temporary means of financing capital projects. These proceeds are not recognized as revenue but merely serve to provide cash to meet expenditures. This results in the creation of a fund deficit which will remain until the notes are replaced by permanent financing (i.e., bonds, grants-in-aid, or redemption from current appropriations).

D. Deficit Net Position

The District-wide net position had a deficit at June 30, 2024 of \$68,746,531. The deficit is the result of the implementation of GASB Statement 75, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions", which required the recognition of an unfunded liability of \$147,927,609 at June 30, 2024. Since New York State Laws provide no mechanism for funding the liability, the subsequent accruals are expected to increase the deficit.

IV. Cash and Cash Equivalents

Credit risk: In compliance with the State Law, District investments are limited to obligations of the United States of America, obligations guaranteed by agencies of the Unites States of America where the payment of principal and interest are guaranteed by the United States of America, obligations of the State, time deposit accounts and certificates of deposit issued by a bank or trust company located in, and authorized to do business in, the State, and obligations issued by other municipalities and authorities within the State.

Concentration of Credit risk: To promote competition in rates and service cost, and to limit the risk of institutional failure, District deposits and investments are placed with multiple institutions. The District's investment policy limits the amounts that may be deposited with any one financial institution.

Interest rate risk: The District has an investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from rising interest rates.

The District's aggregate bank balances (disclosed in the financial statements), included balances not covered by depository insurance at year end, collateralized as follows:

Total	\$ 31,983,705
Financial Institution	 31,983,705
Collateralized with Securities held by the Pledging	
Uncollateralized	\$ -

Restricted cash represents cash where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year-end includes \$12,963,356 within the governmental funds and \$171,934 in the fiduciary funds.

V. Receivables

A. Receivables at June 30, 2024 for individual major funds and nonmajor funds, including the applicable allowances for uncollectible accounts, are as follows:

		Government	tal Activities	
	General	Capital Projects	Non-Major	_
Description	Fund	Fund	Funds	<u>Total</u>
Accounts Receivable	\$ 78,247	\$ -	\$ 140,664	\$ 218,911
Due From State and Federal	1,168,639	11,261	1,107,413	2,287,313
Due From Other Governments	4,569,855	-	-	4,569,855
Lease Receivable	352,128	<u>-</u>	<u> </u>	352,128
Total Receivables	\$ 6,168,869	\$ 11,261	\$ 1,248,077	\$ 7,428,207

District management has deemed the amounts to be fully collectible.

B. Lease Receivable – The District has entered into a lease of their classroom space which matures in August, 2029. The future principal and interest collections are as follows:

		<u>Interest</u>
\$ 62,529	\$	10,321
64,592		8,258
66,723		6,127
68,924		3,926
71,197		1,653
18,163		49
\$ 352,128	\$	30,334
	\$ 62,529 64,592 66,723 68,924 71,197 18,163	64,592 66,723 68,924 71,197 18,163

VI. <u>Interfund Receivables, Payables, Revenues and Expenditures</u>

Interfund Receivables, Payables, Revenues and Expenditures at June 30, 2024 were as follows:

	<u>Interfund</u>										
	Receivables	Payables	Revenues	Expenditures							
General Fund	\$ 1,832,910	\$ 4,932,293	\$ 1,211,957	\$ 1,654,872							
Capital Projects Fund	4,967,559	24,434	2,228,605	335,833							
Debt Service Fund	24,434	-	3,294	700,000							
Nonmajor Funds	27,051	1,895,227	404,872	1,158,023							
Total	\$ 6,851,954	\$ 6,851,954	\$ 3,848,728	\$ 3,848,728							

Interfund receivables and payables between governmental activities are eliminated on the Statement of Net Position. The District typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues. All interfund payables are not necessarily expected to be repaid within one year.

Transfers are used to finance certain special aid programs, support capital project expenditures, school lunch programs and debt service expenditures.

VII. Capital Assets and Lease Assets

A. <u>Capital Assets</u>

Capital asset balances and activity were as follows:

		Balance						Balance
<u>Type</u>	<u>7/1/2023</u>		Additions		Deletions		<u>6/30/2024</u>	
Governmental Activities:								
Capital Assets that are not Depreciated -								
Land	\$	375,730	\$	-	\$	-	\$	375,730
Work in progress		88,147,479		35,731,198		4,489,681		119,388,996
Total Nondepreciable	\$	88,523,209	\$	35,731,198	\$	4,489,681	\$	119,764,726
Capital Assets that are Depreciated -								
Buildings and Improvements	\$	91,290,564	\$	4,488,014	\$	-	\$	95,778,578
Machinery and equipment		14,347,508		3,119,152		731,751		16,734,909
Total Depreciated Assets	\$	105,638,072	\$	7,607,166	\$	731,751	\$	112,513,487
Less Accumulated Depreciation -								
Buildings and Improvements	\$	34,720,928	\$	1,679,455	\$	-	\$	36,400,383
Machinery and equipment		8,605,517		1,355,593		731,750		9,229,360
Total Accumulated Depreciation	\$	43,326,445	\$	3,035,048	\$	731,750	\$	45,629,743
Total Capital Assets Depreciated, Net		_		_		_		_
of Accumulated Depreciation	\$	62,311,627	\$	4,572,118	\$	1	\$	66,883,744
Total Capital Assets	\$	150,834,836	\$	40,303,316	\$	4,489,682	\$	186,648,470

B. Lease Assets

A summary of the lease asset activity during the year ended June 30, 2024 is as follows:

<u>Type</u>		Balance 7/1/2023	<u>A</u>	<u>additions</u>	<u>D</u>	<u>Deletions</u>		Balance 5/30/2024
Lease Assets:	ø	2 449 172	¢	200.000	¢.	122 220	ø	2 (25 742
Equipment	D	3,448,173	3	309,898	Þ	132,329	2	3,625,742
Total Lease Assets	\$	3,448,173	\$	309,898	\$	132,329	\$	3,625,742
Less Accumulated Amortization -								
Equipment	\$	1,505,038	\$	662,232	\$	125,848	\$	2,041,422
Total Accumulated Amortization	\$	1,505,038	\$	662,232	\$	125,848	\$	2,041,422
Total Lease Assets, Net	\$	1,943,135	\$	(352,334)	\$	6,481	\$	1,584,320

C. Other capital assets (net of depreciation and amortization):

Total Other Capital Assets (net)	\$ 68,468,064
Amortized Lease Assets (net)	 1,584,320
Depreciated Capital Assets (net)	\$ 66,883,744

D. Depreciation/Amortization expense for the period was charged to functions/programs as follows:

Governmental Activities:	De	epreciation	Am	<u>ortization</u>	Total			
General Government Support	\$	174,800	\$	-	\$	174,800		
Instruction		1,675,723		662,232		2,337,955		
School Lunch		36,337		-		36,337		
Transportation		1,148,188		-		1,148,188		
Total Depreciation and								
Amortization Expense	\$	3,035,048	\$	662,232	\$	3,697,280		

VIII. Short-Term Debt

Transactions in short-term debt for the year are summarized below:

		Interest	Balance			Balance
	Maturity	Rate	7/1/2023	Additions	Deletions	6/30/2024
BAN	6/21/2024	4.75%	\$ 76,485,637	\$ -	\$ 76,485,637	\$ -
BAN	9/6/2024	4.25%	 -	 35,000,000	 	 35,000,000
Total Sh	ort-Term Debt		\$ 76,485,637	\$ 35,000,000	\$ 76,485,637	\$ 35,000,000

A summary of the short-term interest expense for the year is as follows:

Total Short-Term Interest Expense	\$ 4,742,066
Plus: Interest Accrued in the Current Year	1,199,825
Less: Interest Accrued in the Prior Year	(90,827)
Interest Paid	\$ 3,633,068

IX. Long-Term Debt Obligations

Long-term liability balances and activity for the year are summarized below:

	Balance <u>7/1/2023</u>		Additions Deletions		Deletions	Balance <u>6/30/2024</u>		_	ue Within One Year
Governmental Activities:									
Bonds and Notes Payable -									
Serial Bonds	\$	5,015,000	\$ 69,965,000	\$	2,330,000	\$	72,650,000	\$	4,520,000
Unamortized Bond Premium		-	7,379,247		-		7,379,247		567,634
Lease Liability		575,496			111,778		463,718		115,465
Total Bonds and Notes Payable	\$	5,590,496	\$ 77,344,247	\$	2,441,778	\$	80,492,965	\$	5,203,099
Other Liabilities -									
Net Pension Liability	\$	9,104,409	\$ -	\$	2,784,155	\$	6,320,254	\$	-
OPEB		190,540,032	-		42,612,423		147,927,609		-
Retainage Payable		2,275,721	-		673,778		1,601,943		1,601,943
Compensated Absences		3,993,379	-		23,019		3,970,360		104,453
Total Other Liabilities	\$	205,913,541	\$ 	\$	46,093,375	\$	159,820,166	\$	1,706,396
Total Long-Term Obligations	\$	211,504,037	\$ 77,344,247	\$	48,535,153	\$	240,313,131	\$	6,909,495

The General Fund has typically been used to liquidate long-term liabilities such as compensated absences.

Existing serial and statutory bond obligations:

<u>Description</u> Serial Bonds	Original <u>Amount</u>	Issue <u>Date</u>	Final <u>Maturity</u>	Interest <u>Rate</u>		Amount utstanding 6/30/2024
Bus Purchase	\$ 2,415,000	2021	2026	2.0%-4.0%	\$	835,000
Bus Purchase	\$ 1,200,000	2023	2027	3.00%		710,000
Bus Purchase	\$ 1,400,000	2023	2028	3.00%		1,140,000
Bus Purchase	\$ 1,600,000	2024	2029	3.5%-4.0%		1,600,000
Construction	\$ 68,365,000	2024	2037	5.00%		68,365,000
Total Serial Bonds					\$	72,650,000
<u>Leases</u> Leases Total Leases	\$ 595,383	2023	2028	3.25%	\$ \$	463,718 463,718

The following is a summary of debt service requirements:

	Serial Bonds				Lea	ases	
Year	Principal		Interest	P	rincipal		Interest
2025	\$ 4,520,000	\$	4,527,287	\$	115,465	\$	13,359
2026	5,795,000		3,356,050		119,273		9,551
2027	5,775,000		3,086,800		123,208		5,617
2028	5,805,000		2,813,500		105,772		1,582
2029	5,765,000		2,534,350		-		-
2030-34	31,480,000		8,252,000		-		-
2035-37	13,510,000		1,156,000		-		-
Total	\$ 72,650,000	\$	25,725,987	\$	463,718	\$	30,109

Interest on long-term debt for June 30, 2024 was composed of:

Interest Paid	\$ 127,100
Plus: Amortization of Leases	17,046
Less: Interest Accrued in the Prior Year	(29,761)
Plus: Interest Accrued in the Current Year	249,725
Total Long-Term Interest Expense	\$ 364,110

X. Deferred Inflows/Outflows of Resources

The following is a summary of the deferred inflows/outflows of resources:

	Deferred	Deferred
	Outflows	Inflows
Pension	\$ 16,249,283	\$ 3,376,480
Leases	-	352,128
OPEB	19,917,525	40,853,972
Total	\$ 36,166,808	\$ 44,582,580

XI. Pension Plans

A. General Information

The District participates in the New York State Teacher's Retirement System (TRS) and the New York State and Local Employee's Retirement System (ERS). These are cost-sharing multiple employer public employee retirement systems. The Systems offer a wide range of plans and benefits, which are related to years of service and final average salary, vesting of retirement benefits, death, and disability.

B. Provisions and Administration

A 10-member Board of Trustees of the New York State Teachers' Retirement Board administers TRS. TRS provides benefits to plan members and beneficiaries as authorized by the Education Law and the New York State Retirement and Social Security Law (NYSRSSL). Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the system, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. TRS issues a publicly available financial report that contains financial statements and required supplementary information. The report may be obtained by writing to NYSTRS, 10 Corporate Woods Drive, Albany, New York 12211-2395 or by referring to the TRS Comprehensive Annual Financial report, which can be found on the System's website at www.nystrs.org.

ERS provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. NYSRSSL govern obligations of employers and employees to contribute, and benefits to employees. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. ERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to NYSERS, Office of the State Comptroller, 110 State Street, Albany, New York 12244 or by referring to the ERS Comprehensive Annual Report, which can be found at www.osc.state.ny.us/retire/publications/index.php.

C. Funding Policies

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0 to 3.5 percent of their salary for their entire length of service. In addition, employee contribution rates under ERS Tier 6 vary based on a sliding salary scale. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education Law. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions for the ERS' fiscal year ended March 31. The District paid 100% of the required contributions as billed by the TRS and ERS for the current year and each of the two preceding years.

The District's share of the required contributions, based on covered payroll paid for the District's year ended June 30, 2024:

Contributions	<u>ERS</u>	<u>TRS</u>
2024	\$ 1,152,550	\$ 3,285,478

D. <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows</u> of Resources related to Pensions

At June 30, 2024, the District reported the following asset/(liability) for its proportionate share of the net pension asset /(liability) for each of the Systems. The net pension asset/(liability) was measured as of March 31, 2024 for ERS and June 30, 2023 for TRS. The total pension asset/(liability) used to calculate the net pension asset/(liability) was determined by an actuarial valuation. The District's proportion of the net pension asset/(liability) was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the TRS and ERS Systems in reports provided to the District.

		ERS		TRS
Measurement date	Ma	arch 31, 2024	Ju	ine 30, 2023
Net pension assets/(liability)	\$	(4,521,827)	\$	(1,798,427)
District's portion of the Plan's total				
net pension asset/(liability)		0.031%		0.157%

For the year ended June 30, 2024, the District recognized pension expenses of \$2,111,457 for ERS and \$5,087,170 for TRS. At June 30, 2024, the District's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		red Outflows Resources		red Inflows Resources
	ERS	TRS	ERS	TRS
Differences between expected and				
actual experience	\$ 1,456,47	7 \$ 4,360,70	7 \$ 123,298	3 \$ 10,777
Changes of assumptions	1,709,60	1 3,871,96	60	- 843,872
Net difference between projected and				
actual earnings on pension plan investments		- 919,32	2,208,889	-
Changes in proportion and differences				
between the District's contributions and				
proportionate share of contributions	460,60	5 104,69	59,263	3 130,381
Subtotal	\$ 3,626,68	\$ 9,256,67	\$ 2,391,450	\$ 985,030
District's contributions subsequent to the				
measurement date	411,88	0 2,954,04	.3	<u> </u>
Grand Total	\$ 4,038,56	\$ 12,210,72	\$ 2,391,450	\$ 985,030

District contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year</u>	ERS	TRS
2024	\$ -	\$ 730,189
2025	(672,756)	(947,175)
2026	988,215	7,230,365
2027	1,372,870	551,714
2028	(453,096)	439,086
Thereafter	 <u>-</u>	 267,468
Total	\$ 1,235,233	\$ 8,271,647

E. <u>Actuarial Assumptions</u>

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

	ERS	TRS
Measurement date	March 31, 2024	June 30, 2023
Actuarial valuation date	April 1, 2023	June 30, 2022
Interest rate	5.90%	6.95%
Salary scale	4.40%	5.18%-1.95%
Decrement tables	April 1, 2016- March 31, 2020 System's Experience	July 1, 2015- June 30, 2020 System's Experience
Inflation rate	2.90%	2.40%
COLA's	1.50%	1.30%

For ERS, annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System experience with adjustments for mortality improvements based on the Society of Actuaries' Scale MP-2021. For TRS, annuitant mortality rates are based on plan member experience adjustments for mortality improvements based on Society of Actuaries Scale MP-2021.

The long-term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2024 are summarized as follows:

Long Term Expected Rate of Return

Long 1 cm Expected Rate of Return						
	<u>ERS</u>	TRS				
Measurement date	March 31, 2024	June 30, 2023				
Asset Type -						
Domestic equity	4.00%	6.80%				
International equity	6.65%	7.60%				
Global equity	0.00%	7.20%				
Private equity	7.25%	10.10%				
Real estate	4.60%	6.30%				
Opportunistic portfolios	5.25%	0.00%				
Real assets	5.79%	0.00%				
Global bonds	0.00%	1.60%				
Cash	0.25%	0.30%				
Private debt	0.00%	6.00%				
Real estate debt	0.00%	3.20%				
High-yield bonds	0.00%	4.40%				
Domestic fixed income	0.00%	2.20%				
Fixed income	0.00%	0.00%				
Credit	5.40%	0.00%				

The real rate of return is net of the long-term inflation assumption of 2.90% for ERS and 2.40% for TRS.

F. <u>Discount Rate</u>

The discount rate used to calculate the total pension liability was 5.90% for ERS and 6.95% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Sensitivity of the Net Pension Liability to the Discount Rate Assumption

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 5.90% for ERS and 6.95% for TRS, as well as what the District's proportionate share of the net pension asset/(liability) would be if it were calculated using a discount rate that is 1-percentage-point lower (4.90% for ERS and 5.95% for TRS) or 1-percentage-point higher (6.90% for ERS and 7.95% for TRS) than the current assumption:

ERS Employer's proportionate	1	% Decrease (4.90%)	A	Current assumption (5.90%)	1'	% Increase (6.90%)
share of the net pension asset (liability)	\$	(14,217,087)	\$	(4,521,827)	\$	3,575,726
TRS Employer's proportionate	1	% Decrease (<u>5.95%)</u>	A	Current assumption (6.95%)	1'	% Increase (7.95%)
share of the net pension asset (liability)	\$	(27,390,953)	\$	(1,798,427)	\$	19,725,994

H. Pension Plan Fiduciary Net Position

The components of the current year net pension asset/(liability) of the employers as of the respective valuation dates, were as follows:

	(In Thousands)				
	ERS	TRS			
Measurement date	March 31, 2024	June 30, 2023			
Employers' total pension liability	\$ 240,696,851	\$ 138,365,121,961			
Plan net position	225,972,801	137,221,536,942			
Employers' net pension asset/(liability)	\$ (14,724,050)	\$ (1,143,585,019)			
Ratio of plan net position to the					
employers' total pension asset/(liability)	93.88%	99.20%			

I. Payables to the Pension Plan

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31st. Accrued retirement contributions as of June 30, 2024 represent the projected employer contribution for the period of April 1, 2024 through June 30, 2024 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2024 amounted to \$411,880.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2024 are paid to the System in September, October and November 2024 through a state aid intercept. Accrued retirement contributions as of June 30, 2024 represent employee and employer contributions for the fiscal year ended June 30, 2024 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2024 amounted to \$3,285,478.

XII. Postemployment Benefits

A. General Information About the OPEB Plan

Plan Description – The District's defined benefit OPEB plan, provides OPEB for all permanent full-time general and public safety employees of the District. The plan is a single employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Benefits Provided – The District provides healthcare and life insurance benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the District offices and are available upon request.

Employees Covered by Benefit Terms – At June 30, 2024, the following employees were covered by the benefit terms:

Total	1,227
Active Employees	720
Inactive employees or beneficiaries currently receiving benefit payments	507

B. Total OPEB Liability

The District's total OPEB liability of \$147,927,609 was measured as of March 31, 2024, and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs – The total OPEB liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.5
Salary Increases	3.50 percent, average, including inflation
Discount Rate	3.96
Healthcare Cost Trend Rates	7.75 percent for pre-65 medical, decreasing down to 4.037 percent in 2075 and 4.6 percent for post-65 Medical decreasing down to 4.037 percent in 2075
Retirees' Share of Benefit-Related Costs	20 percent of projected health insurance premiums for retirees

The discount rate was based on the Fidelity General Obligation 20-year AA Municipal Bond index.

Mortality rates were based on the sex-distinct Pub-2010 Public Retirement Plans Mortality Tables for employees and healthy retirees, adjusted for mortality improvements with Scale MP-2021 mortality improvement scale on a generational basis.

C. Changes in the Total OPEB Liability

Balance at June 30, 2023	\$ 190,540,032
Changes for the Year -	
Service cost	\$ 6,847,222
Interest	6,987,593
Changes of benefit terms	(41,140,212)
Differences between expected and actual experience	(9,700,391)
Changes in assumptions or other inputs	53,165
Benefit payments	 (5,659,800)
Net Changes	\$ (42,612,423)
Balance at June 30, 2024	\$ 147,927,609

Changes of assumptions and other inputs reflect a change in the discount rate from 3.78 percent in 2023 to 3.96 percent in 2024.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.96 percent) or 1-percentage-point higher (4.96 percent) than the current discount rate:

		Discount	
	1% Decrease	Rate	1% Increase
	<u>(2.96%)</u>	<u>(3.96%)</u>	<u>(4.96%)</u>
Total OPEB Liability	\$ 168,813,307	\$ 147,927,609	\$ 130,729,443

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

]	Healthcare		
	<u>1</u>	% Decrease	Cos	t Trend Rates	1	1% Increase
Total OPEB Liability	\$	127,694,171	\$	147,927,609	\$	173,230,470

D. <u>OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related</u> to OPEB

For the year ended June 30, 2024, the District recognized OPEB expense of \$(31,358,045). At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	of Resources			
		_		
\$ 4,599,782	\$	12,769,790		
13,866,814		28,084,182		
 1,450,929		-		
\$ 19,917,525	\$	40,853,972		
<u>o</u> f	13,866,814 1,450,929	of Resources of \$ 4,599,782 \$ 13,866,814 1,450,929		

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year	
2025	\$ (3,461,083)
2026	(2,587,983)
2027	(5,619,740)
2028	(6,273,166)
2029	(2,738,278)
Thereafter	 (1,707,126)
Total	\$ (22,387,376)

XIII. Risk Management

A. General Information

The District is exposed to various risks of loss related to injuries to employees, theft, damages, natural disasters, etc. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

B. Self-Funded Medical Plan

The District participates in a self-funded medical plan administered through a third-party administrator. The Plan is referred to as a premium credit plan. The District pays actual claim expenses and administrative charges. The District also, has stop-loss insurance coverage on specific claims in excess of \$275,000 within the plan year.

Liabilities are recorded when it is probable that an asset has been impaired, or a liability has been incurred and the amount of loss can be reasonably estimated.

The incurred but not reported claims (IBNR's) are fully funded and reported in the General Fund as part of the accrued liabilities balances at June 30, 2024.

A reconciliation of the claims recorded for 2024 and 2023 are as follows:

	<u>2024</u>		<u>2023</u>
Beginning liabilities	\$ 1,342,789	\$	1,233,336
Incurred claims	21,015,090		18,145,494
Claims payments	 (20,937,685)	(18,036,041)
Ending Liabilities	\$ 1,420,194	\$	1,342,789

The District modified the estimate for determining the estimated IBNR from a three-year average to a five-year average adjusted for medical trend inflation to smooth out any significant variances due to large claims.

The following statistical information is presented:

	Contribution	Actual Claim
Year	Revenue	Expense
2024	\$ 20,937,685	\$ 21,015,090
2023	\$ 18,036,041	\$ 18,145,494
2022	\$ 16,000,169	\$ 15,984,706
2021	\$ 15,767,785	\$ 15,842,153
2020	\$ 17,499,222	\$ 16,234,552
2019	\$ 15,627,519	\$ 17,018,920
2018	\$ 15,466,972	\$ 15,317,974
2017	\$ 14,202,139	\$ 14,137,513
2016	\$ 9,592,973	\$ 9,543,752
2015	\$ 12,909,053	\$ 12,716,598

Contribution revenues consist of the expenditures charged to the funds plus the employee's payroll withholding plus the retiree's contribution. There are additional revenues which offset the claim expense such as rebates and refunds which are not included in contribution revenues.

The Plan has funded the incurred but not yet reported claims liability. The funding of this liability indicates that the plan's self-funded insurance program is fully funded.

C. Workers Compensation

The District participates in the New York State Municipal Workers' Compensation Alliance which is a public entity risk pool which follows the standards issued by the Governmental Accounting Standards Board which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. In accordance with the provisions of GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, the Alliance has elected not to apply all Financial Accounting Standards Board statements and interpretations issued after November 30, 1989. During the year the District incurred premiums or contribution expenditures totaling \$253,046.

The Plan is audited on an annual basis and is available upon request in the District office. The most recent audit indicated the Plan is fully funded.

D. <u>Unemployment</u>

District employees are entitled to coverage under the New York State Unemployment Insurance Law. The District has elected to discharge its liability to the New York State Unemployment Insurance Fund (the Fund) by the benefit reimbursement method, a dollar-for-dollar reimbursement to the fund for benefits paid from the fund to former employees. The District has established a self-insurance fund to pay these claims. The claim and judgment expenditures of this program for the 2023-24 fiscal year totaled \$32,219. The balance of the fund at June 30, 2024 was \$23,788 and is recorded in the General Fund as an Unemployment Insurance Reserve. In addition, as of June 30, 2024, no loss contingencies existed or were considered probable or estimable for incurred but not reported claims payable.

IX. Commitments and Contingencies

A. <u>Litigation</u>

The District has several pending tax certiorari claims in which the outcome cannot be determined at this time. It should be noted that the District has established a tax certiorari reserve with a balance of \$116,865 to help offset the cost of any claims.

B. Grants

The District has received grants, which are subject to audit by agencies of the State and Federal Governments. Such audits may result in disallowances and a request for a return of funds. Based on prior years' experience, the District's administration believes disallowances, if any, will be immaterial.

X. Tax Abatement

The County of Chemung IDA, and the District enter into various property tax abatement programs for the purpose of Economic Development. As a result, the District property tax revenue was reduced \$1,629,320. The District received payment in lieu of tax (PILOT) payments totaling \$593,574 to help offset the property tax reduction.

XI. Subsequent Event

On September 5, 2024 the District issued a Bond Anticipation Note for construction projects in the amount of \$50,500,000 at 4.00%.

HORSEHEADS CENTRAL SCHOOL DISTRICT, NEW YORK

Schedule of Changes in District's Total OPEB Liability and Related Ratio

For The Year Ended June 30, 2024

TOTAL OPEB LIABILITY

		2024	2023	2022	<u>2021</u>	2020	2019	2018
Service cost	\$	6,847,222	\$ 7,588,532	\$ 7,687,990	\$ 7,522,774	\$ 5,800,813	\$ 6,407,554	\$ 5,874,094
Interest		6,987,593	6,485,073	5,253,306	5,488,604	6,245,462	7,314,744	7,151,481
Changes in benefit terms		(41,140,212)	(11,529,247)	-	(12,110,579)	(3,122,387)	(6,492,332)	(332,508)
Differences between expected								
and actual experiences		(9,700,391)	-	8,553,749	(201,987)	(16,510,750)	-	-
Changes of assumptions or other inputs		53,165	(30,689,246)	(9,491,026)	6,314,873	42,686,928	(13,648,698)	6,454,364
Benefit payments		(5,659,800)	 (5,762,156)	 (5,476,717)	 (5,771,595)	 (5,496,851)	(5,447,489)	(5,059,041)
Net Change in Total OPEB Liability	\$	(42,612,423)	\$ (33,907,044)	\$ 6,527,302	\$ 1,242,090	\$ 29,603,215	\$ (11,866,221)	\$ 14,088,390
Total OPEB Liability - Beginning	\$	190,540,032	\$ 224,447,076	\$ 217,919,774	\$ 216,677,684	\$ 187,074,469	\$ 198,940,690	\$ 184,852,300
Total OPEB Liability - Ending	\$	147,927,609	\$ 190,540,032	\$ 224,447,076	\$ 217,919,774	\$ 216,677,684	\$ 187,074,469	\$ 198,940,690
Covered Employee Payroll	\$	43,292,732	\$ 40,696,080	\$ 37,839,666	\$ 33,059,492	\$ 35,357,846	\$ 33,930,680	\$ 32,912,432
Total OPEB Liability as a Percentage of Cov	ered							
Employee Payroll		341.69%	468.20%	593.15%	659.17%	612.81%	551.34%	604.45%

10 years of historical information is not available, and will be added each year subsequent to the year of implementation until 10 years of historical data is present.

HORSEHEADS CENTRAL SCHOOL DISTRICT, NEW YORK

Schedule of the District's Proportionate Share of the Net Pension Liability

				NYSERS Pens	sion Plan					
	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Proportion of the net pension liability (assets)	0.0307	% 0.0284%	0.0245%	0.0214%	0.0203%	0.0214%	0.0215%	0.0212%	0.0203%	0.0205%
Proportionate share of the net pension liability (assets)	\$ 4,521,82	7 \$ 6,091,129	\$ (2,006,195)	\$ 21,281	\$ 5,382,340	\$ 1,519,539	\$ 695,069	\$ 1,989,479	\$ 3,254,449	\$ 692,909
Covered-employee payroll	\$ 9,602,15	8 \$ 8,388,960	\$ 7,335,718	\$ 6,678,786	\$ 6,160,804	\$ 6,214,694	\$ 6,198,285	\$ 5,911,576	\$ 5,404,301	\$ 5,784,364
Proportionate share of the net pension liability (assets) as a percentage of its covered-employee payroll	47.092	% 72.609%	-27.348%	0.319%	87.364%	24.451%	11.214%	33.654%	60.220%	11.979%
Plan fiduciary net position as a percentage of the total pension liability	93.88	% 90.78%	103.65%	99.95%	86.39%	96.27%	98.24%	94.70%	90.70%	97.90%
				NYSTRS Pens	sion Plan					
	2024	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Proportion of the net pension liability (assets)	0.1573	% 0.1570%	0.1590%	0.1561%	0.1552%	0.1534%	0.1549%	0.1539%	0.1462%	0.1496%
Proportionate share of the net pension liability (assets)	\$ 1,798,42	7 \$ 3,013,280	\$ (27,551,472)	\$ 4,313,840	\$ (4,032,577)	\$ (2,774,130)	\$ (1,177,467)	\$ 1,647,922	\$ (15,190,299)	\$ (16,593,570)
Covered-employee payroll	\$ 30,266,833	2 \$ 29,049,344	\$ 27,815,649	\$ 26,988,916	\$ 26,581,927	\$ 25,908,427	\$ 24,999,629	\$ 24,542,853	\$ 23,747,221	\$ 21,967,468
Proportionate share of the net pension liability (assets) as a percentage of its covered-employee payroll	5.942'	% 10.373%	-99.050%	15.984%	-15.170%	-10.707%	-4.710%	6.714%	-63.967%	-75.537%
Plan fiduciary net position as a percentage of the total pension liability	99.20	% 98.60%	113.20%	97.80%	102.20%	101.53%	100.66%	99.01%	110.46%	111.48%

HORSEHEADS CENTRAL SCHOOL DISTRICT, NEW YORK

Schedule of District Contributions

	NYSERS Pension Plan									
	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contributions	\$ 1,152,550	\$ 902,108	\$ 1,122,453	\$ 921,870	\$ 848,834	\$ 887,208	\$ 912,617	\$ 894,861	\$ 888,249	\$ 1,112,593
Contributions in relation to the contractually required contribution	(1,152,550)	(902,108)	(1,122,453)	(921,870)	(848,834)	(887,208)	(912,617)	(894,861)	(888,249)	(1,112,593)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered-employee payroll	\$ 9,602,158	\$ 8,388,960	\$ 7,335,718	\$ 6,678,786	\$ 6,160,804	\$ 6,214,694	\$ 6,198,285	\$ 5,911,576	\$ 5,404,301	\$ 5,784,364
Contributions as a percentage of covered-employee payroll	12.00%	10.75%	15.30%	13.80%	13.78%	14.28%	14.72%	15.14%	16.44%	19.23%
				NYSTRS Pe	nsion Plan					
	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contributions	\$ 3,285,478	\$ 3,276,969	\$ 2,966,685	\$ 2,792,591	\$ 2,541,115	\$ 2,922,602	\$ 2,610,358	\$ 3,040,542	\$ 3,281,163	\$ 3,974,360
Contributions in relation to the contractually required										
contribution	(3,285,478)	(3,276,969)	(2,966,685)	(2,792,591)	(2,541,115)	(2,922,602)	(2,610,358)	(3,040,542)	(3,281,163)	(3,974,360)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered-employee payroll	\$ 30,266,832	\$ 29,049,344	\$ 27,815,649	\$ 26,988,916	\$ 26,581,927	\$ 26,386,233	\$ 24,999,629	\$ 24,542,853	\$ 23,747,221	\$21,967,468
Contributions as a percentage of covered-employee payroll	10.86%	11.28%	10.67%	10.35%	9.56%	11.08%	10.44%	12.39%	13.82%	18.09%

HORSEHEADS CENTRAL SCHOOL DISTRICT, NEW YORK

Schedule of Revenues, Expenditures and Changes in Fund Balance -

Budget (Non-GAAP Basis) and Actual - General Fund

	Original Budget	Amended Budget	Current Year's Revenues	O	ver (Under) Revised Budget
REVENUES					
Local Sources -					
Real property taxes	\$ 40,027,924	\$ 40,185,382	\$ 40,189,890	\$	4,508
Real property tax items	4,360,285	4,202,827	4,212,957		10,130
Charges for services	366,986	366,986	510,848		143,862
Use of money and property	408,000	408,000	1,290,848		882,848
Sale of property and compensation for loss	550,000	561,580	90,286		(471,294)
Miscellaneous	1,430,000	1,464,845	1,248,330		(216,515)
State Sources -					
Basic formula	31,833,328	31,833,328	30,809,608		(1,023,720)
Lottery aid	6,500,000	6,500,000	7,438,224		938,224
BOCES	5,066,100	5,066,100	5,488,018		421,918
Textbooks	222,632	222,632	225,370		2,738
All Other Aid -					
Computer software	129,261	129,261	116,048		(13,213)
Library loan	25,006	25,006	24,787		(219)
Handicapped students	100,000	100,000	54,325		(45,675)
Other aid	15,000	15,000	52,583		37,583
Federal Sources	 200,000	200,000	245,807		45,807
TOTAL REVENUES	\$ 91,234,522	\$ 91,280,947	\$ 91,997,929	\$	716,982
Other Sources -					
Transfer - in	\$ 700,000	\$ 700,000	\$ 1,211,957	\$	511,957
TOTAL REVENUES AND OTHER					
SOURCES	\$ 91,934,522	\$ 91,980,947	\$ 93,209,886	\$	1,228,939
Appropriated reserves	\$ 950,200	\$ 1,703,595			
Appropriated fund balance	\$ 1,000,000	\$ 2,000,000			
Prior year encumbrances	\$ 197,964	\$ 197,964			
TOTAL REVENUES AND APPROPRIATED RESERVES/ FUND BALANCE	\$ 94,082,686	\$ 95,882,506			

HORSEHEADS CENTRAL SCHOOL DISTRICT, NEW YORK

Schedule of Revenues, Expenditures and Changes in Fund Balance -

Budget (Non-GAAP Basis) and Actual - General Fund

For The Year Ended June 30, 2024

		Current								
	Original			Amended	ded Year's				Unencumbered	
		Budget		Budget	E	<u>xpenditures</u>	Enci	<u>umbrances</u>		Balances
EXPENDITURES										
General Support -										
Board of education	\$	35,080	\$	43,641	\$	43,612	\$	28	\$	1
Central administration		363,049		362,512		361,743		-		769
Finance		1,069,386		1,004,586		955,447		41,000		8,139
Staff		823,124		827,053		778,975		-		48,078
Central services		7,419,957		7,070,178		6,911,955		11,984		146,239
Special items		2,000,475		2,754,095		2,751,182		-		2,913
Instructional -										
Instruction, administration and improvement		3,897,919		3,507,552		3,414,962		-		92,590
Teaching - regular school		21,283,883		21,051,080		20,523,264		750		527,066
Programs for children with										
handicapping conditions		9,735,453		9,820,986		9,676,188		-		144,798
Occupational education		3,247,218		3,282,581		3,274,102		-		8,479
Teaching - special schools		3,000		7,183		7,183		-		-
Instructional media		1,701,258		1,602,544		1,554,606		-		47,938
Pupil services		4,792,633		4,581,753		4,343,818		-		237,935
Pupil Transportation		4,531,178		4,633,662		4,537,123		34,825		61,714
Employee Benefits		23,180,815		25,939,236		25,916,613		-		22,623
Debt service - principal		5,450,637		3,961,778		3,961,778		-		-
Debt service - interest		2,995,311		3,777,214		3,777,214		-		<u>-</u>
TOTAL EXPENDITURES	\$	92,530,376	\$	94,227,634	\$	92,789,765	\$	88,587	\$	1,349,282
Other Uses -										
Transfers - out	\$	1,552,310	\$	1,654,872	\$	1,654,872	\$	_	\$	-
TOTAL EXPENDITURES AND		_								
OTHER USES	\$	94,082,686	\$	95,882,506	\$	94,444,637	\$	88,587	\$	1,349,282
NET CHANGE IN FUND BALANCE	\$	-	\$	-	\$	(1,234,751)				
FUND BALANCE, BEGINNING OF YEAR	-	12,864,807		12,864,807		12,864,807				
FUND BALANCE, END OF YEAR	\$	12,864,807	\$	12,864,807	\$	11,630,056				

Note to Required Supplementary Information:

A reconciliation is not necessary since encumbrances are presented in a separate column on this schedule.

HORSEHEADS CENTRAL SCHOOL DISTRICT, NEW YORK

Schedule of Change From Adopted Budget To Final Budget And The Real Property Tax Limit

For The Year Ended June 30, 2024

CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET:

Adopted budget	\$ 93,884,722
Prior year's encumbrances	197,964
Original Budget	\$ 94,082,686
Budget revisions -	
Gifts and donations	34,845
Insurance recoveries	11,580
Tax certiorari transfer	753,395
Unanticipated health insurance claims	 1,000,000
FINAL BUDGET	\$ 95,882,506

SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION:

2024-25 voter approved expenditure	budget	\$ 102,686,280

<u>Unrestricted fund balance:</u>

Assigned fund balance	\$ 1,088,587
Unassigned fund balance	 3,984,734
Total Unrestricted fund balance	\$ 5,073,321

Less adjustments:

Appropriated fund balance	\$ 1,000,000
Encumbrances included in assigned fund balance	 88,587
Total adjustments	\$ 1,088,587

General fund fund balance subject to Section 1318 of

Real Property Tax Law 3,984,734

ACTUAL PERCENTAGE 3.88%

HORSEHEADS CENTRAL SCHOOL DISTRICT, NEW YORK

CAPITAL PROJECTS FUND

Schedule of Project Expenditures

				Expenditures				Me	thods of Financin	g		
	Original	Revised	Prior	Current		Unexpended		Local	State			Fund
Project Title	Appropriation	Appropriation	<u>Years</u>	<u>Year</u>	<u>Total</u>	Balance	Obligations	Sources	Sources	Transfers	Total	Balance
2013-14 Capital Project	\$ 1,300,000	\$ 1,300,000	\$ 1,293,700	\$ -	\$ 1,293,700	\$ 6,300	\$ -	\$ 1,300,000	\$ -	\$ -	\$ 1,300,000	\$ 6,300
SSBA Capital Project Phase 1	2,929,862	2,929,862	2,719,106	1,667	2,720,773	209,089	-	-	2,720,773	-	2,720,773	-
2017-18 Capital Project	94,685,637	94,685,637	90,757,844	3,349,477	94,107,321	578,316	74,965,637	19,720,000	-	-	94,685,637	578,316
2020-21 Capital Project	2,000,000	2,000,000	1,909,656	96,842	2,006,498	(6,498)	-	2,000,000	-	6,498	2,006,498	-
Horseheads 2030: Continuing our Build	122,254,993	122,254,993	5,635,253	31,022,792	36,658,045	85,596,948	-	10,000,000	-	-	10,000,000	(26,658,045)
Center St Project	1,400,000	1,400,000	1,085,130	85,423	1,170,553	229,447	-	1,170,553	-	-	1,170,553	-
Big Flats Project	1,000,000	1,000,000	51,702	893,182	944,884	55,116		944,884	-	-	944,884	-
Annual Gardner Rd Project	400,000	400,000	299,022	94,480	393,502	6,498	-	400,000	-	(6,498)	393,502	-
2022-23 Bus Purchase	1,400,000	1,400,000	83,095	1,316,905	1,400,000	-	1,400,000	-	-	-	1,400,000	-
2022-23 Capital Project	1,250,000	1,250,000	56,348	1,193,652	1,250,000	-	-	1,250,000	-	-	1,250,000	-
2023-24 Bus Purchase	1,600,000	1,600,000	-	1,445,515	1,445,515	154,485	1,600,000	-	-	-	1,600,000	154,485
2023-24 Capital Project	1,250,000	1,250,000				1,250,000		1,250,000			1,250,000	1,250,000
TOTAL	\$ 231,470,492	\$ 231,470,492	\$ 103,890,856	\$ 39,499,935	\$ 143,390,791	\$ 88,079,701	\$ 77,965,637	\$ 38,035,437	\$ 2,720,773	\$ -	\$ 118,721,847	\$ (24,668,944)

HORSEHEADS CENTRAL SCHOOL DISTRICT, NEW YORK

Combining Balance Sheet - Nonmajor Governmental Funds June 30, 2024

		Re	Special venue Funds	S			Total
	Special		School	Mis	scellaneous	Nonmajor	
	Aid		Lunch	Spec	ial Revenue	Go	vernmental
	Fund		Fund		Fund		Funds
ASSETS							
Cash and cash equivalents	\$ 793,668	\$	1,187,900	\$	189,413	\$	2,170,981
Receivables	1,062,020		186,057		-		1,248,077
Inventories	-		91,790		-		91,790
Due from other funds	_				27,051		27,051
TOTAL ASSETS	\$ 1,855,688	\$	1,465,747	\$	216,464	\$	3,537,899
LIABILITIES AND FUND BALANCES Liabilities - Accounts payable Accrued liabilities	\$ 2,368 15,816	\$	8,321 3,510	\$	-	\$	10,689 19,326
Due to other funds	1,575,699		319,528		-		1,895,227
Due to other governments	75,269		738		-		76,007
Unearned revenue	 186,536		30,647				217,183
TOTAL LIABILITIES Fund Balances -	\$ 1,855,688	\$	362,744	\$	<u>-</u>	\$	2,218,432
Nonspendable	\$ -	\$	91,790	\$	-	\$	91,790
Restricted	-		-		30,208		30,208
Assigned			1,011,213		186,256		1,197,469
TOTAL FUND BALANCE	\$ 	\$	1,103,003	\$	216,464	\$	1,319,467

TOTAL LIABILITIES AND

FUND BALANCES

\$ 1,855,688

\$ 1,465,747

216,464

3,537,899

HORSEHEADS CENTRAL SCHOOL DISTRICT, NEW YORK

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

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	Revenue Fund					Total			
	Special			School	Mis	scellaneous	Nonmajor		
		Aid		Lunch	Spec	ial Revenue	Go	vernmental	
		Fund		Fund		Fund		Funds	
REVENUES									
Use of money and property	\$	-	\$	25,288	\$	1,865	\$	27,153	
Miscellaneous		554,293		6,709		21,589		582,591	
State sources		1,229,217		920,822		-		2,150,039	
Federal sources		4,638,916		1,863,306		-		6,502,222	
Sales				251,536		_		251,536	
TOTAL REVENUES	\$	6,422,426	\$	3,067,661	\$	23,454	\$	9,513,541	
EXPENDITURES									
General support	\$	155,763	\$	-	\$	-	\$	155,763	
Instruction		4,805,057		-		-		4,805,057	
Pupil transportation		129,818		-		-		129,818	
Community services		638		-		-		638	
Employee benefits		541,431		406,941		-		948,372	
Cost of sales		-		1,350,194		-		1,350,194	
Other expenses		-		1,550,495		5,075		1,555,570	
TOTAL EXPENDITURES	\$	5,632,707	\$	3,307,630	\$	5,075	\$	8,945,412	
EXCESS (DEFICIENCY) OF REVENUES									
OVER EXPENDITURES	\$	789,719	\$	(239,969)	\$	18,379	\$	568,129	
OTHER FINANCING SOURCES (USES)									
Transfers - in	\$	212,886	\$	191,986	\$	-	\$	404,872	
Transfers - out		(1,002,605)		(155,418)				(1,158,023)	
TOTAL OTHER FINANCING				_	<u> </u>	_			
SOURCES (USES)	\$	(789,719)	\$	36,568	\$		\$	(753,151)	
NET CHANGE IN FUND BALANCE	\$	-	\$	(203,401)	\$	18,379	\$	(185,022)	
FUND BALANCE, BEGINNING									
OF YEAR				1,306,404		198,085		1,504,489	
FUND BALANCE, END OF YEAR	\$		\$	1,103,003	\$	216,464	\$	1,319,467	

Supplementary Information HORSEHEADS CENTRAL SCHOOL DISTRICT, NEW YORK

Net Investment in Capital Assets/Right to Use Assets For The Year Ended June 30, 2024

Capital assets/right to use assets, net		\$ 188,232,790
Add:		
Unspent bond proceeds	\$ 732,801	
		732,801
Deduct:		
Bond payable	\$ 72,650,000	
Leases	463,718	
Unamortized bond premium	7,379,247	
Assets purchased with short-term financing	26,658,045	
Retainage payable	1,601,943	
		108,752,953
Net Investment in Capital Assets/Right to Use Assets		\$ 80,212,638

HORSEHEADS CENTRAL SCHOOL DISTRICT, NEW YORK SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

	Assistance	Pass-Through			
Grantor / Pass - Through Agency	Lising	Agency	Total		
Federal Award Cluster / Program	<u>Number</u>	<u>Number</u>	Ex	<u>penditures</u>	
U.S. Department of Education:					
Passed Through NYS Education Department -					
Special Education Cluster IDEA -					
Special Education - Grants to States (IDEA, Part B)	84.027A	0032-24-0121	\$	1,073,693	
Special Education - Preschool Grants (IDEA Preschool)	84.173A	0033-24-0121		31,881	
ARP Special Education - Grants to					
States (IDEA, Part B)-COVID-19	84.027X	5532-22-0121		78,672	
ARP Special Education - Preschool					
Grants (IDEA Preschool)-COVID-19	84.173X	5533-22-0121		900	
Total Special Education Cluster IDEA			\$	1,185,146	
Education Stabilization Fund -					
ARP Homeless II-COVID-19	84.425W	5218-21-0415	\$	14,041	
ARP Homeless II SL-COVID-19	84.425W	5219-21-0415		489	
ESSER III-COVID-19	84.425U	5880-21-0415		2,005,401	
ARP SLR Summer Enrichment-COVID-19	84.425U	5882-21-0415		1,632	
ARP SLR Comprehensive-COVID-19	84.425U	5883-21-0415		57,437	
ARP SLR Learning Loss-COVID-19	84.425U	5884-21-0415		207,159	
ESSER II-COVID-19	84.425D	5891-21-0415		396,321	
Total Education Stabilization Fund			\$	2,682,480	
Title IIA - Supporting Effective Instruction State Grant	84.367	0147-24-0415		143,089	
Title IV - Student Support and Enrichment Program	84.424	0204-24-0415		43,897	
Title IV - Student Support and Enrichment Program	84.424	0204-23-0415		334	
Title I - School Improvement	84.010	0011-23-3066		13,840	
Title I - Grants to Local Educational Agencies	84.010	0021-23-0415		325	
Title I - Grants to Local Educational Agencies	84.010	0021-24-0415		545,805	
Total U.S. Department of Education			\$	4,614,916	
Federal Communications Commission:					
Emergency Connectivity Funds - Covid 19	32.009		\$	24,000	
Total Federal Communications Commission			\$	24,000	
U.S. Department of Agriculture:					
Passed Through NYS Education Department -					
Child Nutrition Cluster -					
National School Lunch Program	10.555	D039	\$	1,243,797	
Supply Chain Assistance-COVID 19	10.555	D039		121,178	
National School Lunch Program-Non-Cash					
Assistance (Commodities)	10.555	D039		186,319	
National School Breakfast Program	10.553	D039		312,012	
Total Child Nutrition Cluster			\$	1,863,306	
Total U.S. Department of Agriculture			\$	1,863,306	
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$	6,502,222	



Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Independent Auditors' Report

To the Board of Education Horseheads Central School District, New York

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Horseheads Central School District as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated September 17, 2024.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Horseheads Central School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mongel, Metzger, Barn & Co. LLP

Rochester, New York September 17, 2024